

Message Text

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TO AMEMBASSY MOSCOW IMMEDIATE

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E.O. 11652: N/A

TAGS: TGEN, PFOR, UR, US

SUBJ: US-USSR SPECIALIZED BILATERAL AGREEMENTS: PARTICI-
PATION OF EMBASSY PERSONNEL IN DELEGATION VISITS

REF: A) STATE 280597, B) MOSCOW 18055

1. REFTELS HAVE HIGHLIGHTED DIFFERING PROCEDURES BEING
PURSUED BY EMBASSY AND DEPARTMENT WHEN IT COMES TO DIPLO-
MATIC PERSONNEL AND THEIR PARTICIPATION IN BILATERAL EX-
CHANGE VISITS.

2. EMBASSY OFFICERS HAVE TRAVELLED IN THE USSR AS MEMBERS
OF U.S. DELEGATIONS, IN THAT CAPACITY ASSUMING A SPLEX
GUISE AND SUBMITTING TRAVEL NOTES BUT NO CLOSED AREA
EXCEPTION REQUESTS WHEN TRAVELLING TO CLOSED AREAS. IS
HUGHES'S TRAVEL WITH NOAA DELEGATION FIRST INSTANCE WHEN
THIS APPROACH HAS FAILED?

3. DEPARTMENT HAS ALWAYS RESISTED ANY EFFORT TO INCLUDE A
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SOVIET DIPLOMAT, ACCREDITED IN THE U.S., AS A MEMBER OF A

BILATERAL SCIENTIFIC DELEGATION LARGELY IN ORDER TO AVOID

HIS BEING GRANTED SPLEX STATUS FOR U.S. TRAVEL. WE HAVE, HOWEVER, ALLOWED SOVIET DIPLOMATIC PERSONNEL TO ACCOMPANY A VISITING SOVIET DELEGATION IN ITS TRAVEL. WE HAVE NO PROCEDURE REQUIRING THAT NAMES OF SOVIET EMBASSY PERSONNEL ACCOMPANYING SOVIET DELEGATIONS IN THE U.S. BE INCLUDED IN LISTS OF DELEGATIONS TRANSMITTED FROM SOVIET COUNTERPARTS TO U.S. HOSTS WHEN TRAVEL TO CLOSED AREAS IS INVOLVED BUT HAVE ALWAYS REQUIRED SUBMISSION OF TRAVEL NOTES AND REQUESTS FOR CLOSED AREA EXCEPTION. THE SOVIETS HAVE COMPLIED WITH THIS PROCEDURE AND SUCH REQUESTS HAVE NOT BEEN DENIED.

4. DEPARTMENT WOULD SUGGEST SCICOUNS BRING ATTENTION OF FEDOSEYEV DURING MEETING NOVEMBER 18 TO THE FACT THAT WE 1) DO NOT REQUIRE THAT NAMES OF SOVIET EMBASSY PERSONNEL ACCOMPANYING SOVIET DELEGATIONS BE INCLUDED IN LISTS OF DELEGATIONS TRANSMITTED FROM SOVIET COUNTERPARTS TO U.S. HOSTS WHEN TRAVEL TO CLOSED AREAS IS INVOLVED; 2) THAT WE DO NOT DENY TO SOVIET DIPLOMAT ACCOMPANYING SOVIET DELEGATION ACCESS TO A CLOSED AREA; 3) AND THAT WE WILL RECIPROCATATE FOR THE HUGHES REFUSAL BY DENYING SUCH ACCESS AT A FUTURE DATE. KISSINGER

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